



# FEDERAL BUREAU OF INVESTIGATION



## LIMITED SOURCES JUSTIFICATION (FAR PART 8)

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### LIMITED-SOURCES JUSTIFICATION FOR FEDERAL SUPPLY SCHEDULE PROGRAM

FAR 8.405-6(c)

Requisition Number: *N/A*

**Date:** 3/18/2019

**Estimated Contract Dollar Value:** *No dollar value assigned. This is an extension request of the ITSSS BPA.*

The following justification and approval for the use of sources limited to fewer than those required in FAR 8.405-1 is prepared in accordance with Federal Acquisition Regulation (FAR) 8.405-6(c). This acquisition is conducted under the authority of the Multiple-Award Schedule Program (41 U.S.C. 251, *et seq.*, and 40 U.S.C. 501).

#### **1. Identification of the agency and the contracting activity.**

The U.S. Department of Justice, Federal Bureau of Investigation (FBI), Information Technology Acquisitions Unit (ITAU) has prepared this justification for a twelve month extension for Information Technology Supplies and Support Services (ITSSS) on behalf of the Finance and Facilities Division.

#### **2. Nature and/or description of the action being approved.**

ITSSS is the Master Blanket Purchase Agreement (BPA) that the FBI, specifically ITAU, utilizes for IT services. The ITSSS BPA expires in April, 2019. ITAU is requesting a one-year extension to use the BPA for IT Services Orders.

Information Technology Engineering Contract Support (ITECS), which is the ITSSS replacement is currently in the process of being approved. During the market research phase of ITECS, there was intense industry interest, resulting in a longer period of time needed for the award of ITECS. This extension is imperative for continued mission success.

**3. A complete description of the supplies and/or services required to meet the agency's needs.**

ITSSS provides a mechanism for providing contractor expertise in the successful execution of the FBI's a large number of projects and programs that vary in scope and complexity in support of its mission and daily operations. These include technical services as well as development projects and programs. ITSSS allows the FBI to meet priorities, increase competition resulting in cost savings, increase business with small business concerns and to increase project and program success.

**4. The authority and supporting rationale (see 8.405-6(a)(1)(i) and (b)(1)) and, if applicable, a demonstration of the proposed contractor's unique qualifications to provide the required supply or service.**

FAR 8.405-6(a)(1)(i)(C) – In the interest of economy and efficiency, the new work is a logical follow on to an original FSS order provided that the original order was placed in accordance with applicable FSS procedures. The original BPA was not issued under sole source or limited sources procedures. ITAU is working on a re-compete contract (ITECS) and this request is just a continuation of ITSSS enabling the FBI to meets its IT mission.

There are three main reasons for requesting this justification:

- A. The re-compete of the ITSSS requirement, ITECS, experienced several unexpected delays in its inception. The acquisition strategy initially pursued a Full and Open competition with specified service tracks that vendors would propose/perform IT services under; however, it was determined that a "Best in Class" (existing contract) vehicle was preferred and the acquisition strategy and method to procure FBI IT services changed. Based on market research and customer feedback, the acquisition strategy was changed again to parallel OMB's future requirements of tracking IT spend for federal agencies. This change resulted in the implementation of Technology Business Management (TBM) format to track IT services through a set of eight various task headings/tracks. These tracks and the TBM format are now incorporated into the acquisition strategy for ITECS. The last delay in ITAU's timeline for implementing ITECS was the 35 day government shutdown. The 35 day shutdown caused more than a two month delay in ITAU being able to assemble, complete and work on ITECS.
- B. FAR 8.405-3(d)(1), states that multiple award BPAs generally should not exceed five years in length, but **may do so** to meet program requirements. Currently there are 105 active task orders that are meeting program requirements of the FBI on ITSSS. There are more than 30 projected task orders that will be competed and awarded if the twelve month extension is granted. If these orders were to be competed outside the ITSSS BPA on GSA's IT Schedule 70, the FBI would experience unacceptable delays based on the timeframes required for security.

C. FAR 8.405-3(e)(1)(i)(ii) advises that reviews of BPA should be conducted by the ordering activity contracting officer in writing to determine whether: 1) The schedule contract, upon which the BPA was established is still in effect and 2) The BPA still represents the best value. ITSSS was awarded off GSA's IT Schedule 70, which is still in effect and the BPA still represents the best value for IT services for the FBI. Throughout the life of the BPA, the FBI has saved approximately \$66 million over the Government Cost Estimate. This mandated review was conducted on October 17, 2018 and again on March 1, 2019.

**5. A determination by the ordering activity Contracting Officer that the order represents the best value consistent with FAR 8.404(d).**

No actual work or funding is awarded at the BPA level. All work is identified by individually issued and competed Task Orders evaluated against pre-established criteria. The BPA ceiling was originally established at \$30 billion. Market research has revealed that task orders prices for the above services required by the FBI are within reason for the requested expertise, required knowledge and skills, and experience in providing professional IT services for complex FBI systems and services.

**6. A description of the market research conducted among schedule holders, and the results of the research. A statement must be made that the supplies and services are available from the FSS.**

ITAU released two Request for Information/Special Notices starting in January 2018. The first RFI was released to the existing 43 ITSSS Vendors. The existing vendors were asked to provide details as far as what procedures/features they liked about the existing BPA and where improvements were needed. All but a few vendors responded, this data was incorporated to the extent possible into ITECS. A Special Notice was posted on Fed Biz Opps (FBO) that provided industry with a brief overview of the potential acquisition strategy for ITECS. This data was also captured and incorporated in ITECS, wherever possible.

In April 2018, a Vendor Day was held at the Reagan Building with over 700 Attendees present. ITAU provided numerous guest speakers on relevant topics, answered questions from Industry, collected suggestions from industry for vehicle name and presented the contractor on-board video. Acquisition strategy changes were shared with the group. All IT services that will be provided on ITECS and that are currently being provided on ITSSS are available from FSS.

**7. Any other facts supporting the limited source justification.**

Finance and Facilities Division is anticipating a move from the National Capitol region to Huntsville, AL to be finalized in June 2021. Phases of the move are currently being conducted with a major portion of the transition occurring during the next twelve months. Without impacting the mission of ITAU and the FBI, it is imperative to have an additional twelve months of the existing ITSSS contract to aid in the mission of the FBI being met by IT services.

**8. A statement of the actions, if any, the agency will take to remove or overcome any barriers that led to restricted consideration before any subsequent acquisition for supplies and services is made.**

This extension is for the FBI to continue IT services and to offer vendors the opportunity to compete for a BPA award on GSA Schedule 70 ITECS.

