

Control No: 15-587  
Supply/Service: ADMC-2  
Est. Dollar Value: (b) (4)

**JUSTIFICATION REVIEW DOCUMENT  
FOR JUSTIFICATION AND APPROVAL FOR OTHER THAN  
FULL AND OPEN COMPETITION**

**Supply/Service:** Army Desktop and Mobile Computing-2

**Authority:** 10 U.S.C. 2304(c)(1) and Federal Acquisition Regulation 6.302-1 Only One Responsible Source and no other supplies or services will satisfy agency requirements.

**Prepared by:**

(b) (6)

**Contracting Officer:**

Joelle R. Donovan  
Contracting Officer  
Email: joelle.r.donovan.civ@mail.mil

PH: (309) 782-8582

**Technical:**

(b) (6)

**Requirements:**

**Reviews:** I have reviewed this justification and find it adequate to support other than full and open competition.

**Program Manager:**

(b) (6)

**Legal Advisor:**

(b) (6)

**Competition Advocate:**

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Typed Name: Gregory J. Tetter

DSN: 793-7287

Signature:

TETTER,GREGORY J.1228  
811102

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org=USA, c=US, cn=TETTER,GREGORY J.1228011102  
Date: 2015.12.14 10:03:49 -0500

Date: 14 Dec 2015

Chief Counsel:

(b) (6)  
[REDACTED]

Principle Assistant Responsible for Contracting (PARC):

(b) (6)  
[REDACTED]

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**Department of Army  
Justification and Approval for Other than  
Full and Open Competition**

**1. Contracting Activity:** U.S. Army Contracting Command – Rock Island (ACC-RI)  
Rock Island Arsenal, Rock Island, IL 61299-8000.

**2. Description of Action:** (b) (4)  
(b) (4) requests a firm-fixed-price contract modification to extend Army Desktop and Mobile Computing-2 (ADMC-2) under the contracts with the eight contractors identified below:

(b) (4)

The type of funds used will consist of (b) (4) Operations and Maintenance, Army, and Other Procurement, Army, as appropriate, based on the nature or purpose of the purchase and the requiring activity's mission. Ordering under ADMC-2 is decentralized. PD CHES approved an acquisition plan in accordance with (IAW) Defense Acquisition Regulation System (DFARS) 207.103(d)(i)(B) on 29 September, 2015.

**3. Description of Supplies/Services:**

ADMC-2 provides commercial information technology (IT) equipment to support the Army's need for general purpose computers. The ADMC-2 scope remains the same during the extension and encompasses hardware requirements for IT. This includes Commercial Off the Shelf (COTS) desktop computers, integrated desktop computers, workstations, electronic displays, notebooks, tablet computers, slates, thin clients, ultra-thin clients, printers, multifunction devices, and warranties. Equipment provided under ADMC-2 is new; used and refurbished equipment is not acceptable. Both Original Equipment Manufacturer and extended warranty is provided. In order to keep pace with changes in technology, ADMC-2 provides for new technologies and refreshed catalog product offerings in accordance with the contractor's commercial business practices and as Army requirements change over the life of the contract. IT products procured through ADMC-2 are required to comply with Department of Defense (DoD) and Army standards, such as the Defense IT Standards Registry (DISR) and Federal Information Processing Standards (FIPS). Ordering is open to the Army, DoD, Foreign Military

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Sales, all Federal agencies, and authorized Government contractors supporting these agencies.

This extension and ceiling increase will allow for continued ordering of the current ADMC-2 products and related incidental services. The actual products and related incidental services to be acquired will not be known until each individual delivery order is completed under ADMC-2 as precise requirements are identified and funded.

This action will extend the period of performance for the 8 current ADMC-2 contracts for a period of (b) (4)

(b) (4)

The ADMC-2 ceiling is currently (b) (4). The estimated cost of this extension is (b) (4). This additional (b) (4) will be required to accommodate Army orders prior to the award of ADMC-3. This figure is based on (b) (4)

Justification of the requested extension is directly related to two critical factors. First, CHES has attempted to comply with the Office of Management and Budget's directive to minimize the development of new Government-Wide Acquisition Contracts (GWACs) and utilize existing GWACs to meet the Army's hardware needs. Accordingly, a significant amount of time was spent in exploring the use of the National Aeronautics and Space Administration (NASA) Solution for Enterprise-Wide Procurement (SEWP) contract in this regard, specifically involving the potential of leveraging SEWP5. Due to SEWP5 protests and NASA's inability to meet Army's reporting requirements on purchases, that alternative was dismissed in late first quarter FY 2015. Planning subsequently had to be re-focused on the development of the follow-on ADMC-3 contract. Second, contractual authority for the ADMC-2 was transferred from the Army Contracting Command – National Capital Region to ACC-RI during FY13. Some administrative delays occurred as contracting personnel were brought up to speed on newly acquired contracts, with a huge amount of documentation transferred and assimilated. (b) (4)

(b) (4)

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**4. Authority Cited:** 10 U.S.C. 2304(c)(1), as implemented by Federal Acquisition Regulation (FAR) 6.302-1, Only one responsible source and no other supplies or services will satisfy agency requirements.

**5. Reason for Authority Cited:** As described at FAR 6.302-1(a)(2)(ii)(A) and (B), supplies may be deemed to be available only from the original source in the case of a follow-on contract for the continued development or production of a major system or highly specialized equipment, including major components thereof, when it is likely that award to any other source would result in substantial duplication of cost to the Government that is not expected to be recovered through competition and unacceptable delays in fulfilling the agency's requirements.

Outside of ADMC-2, there are no practical and non-adverse alternative sources (identified in the market research in paragraph eight) that meet the Army's unique standards, security and enterprise architecture requirements. The requested extension for the CHES Program under ADMC-2 contracts aligns with multiple policy and regulatory sites to include the Army Federal Acquisition Regulation Supplement (AFARS) Part 5139, Acquisition of Information Technology, which identifies the CHES program as the "mandatory source for commercial IT purchases". CHES contracts provide IT products and services that comply with Network Enterprise Technology Command (NETCOM) and Army and DoD policies and standards. Army purchasers of commercial hardware and software must satisfy their IT requirements by utilizing CHES contracts and DoD Enterprise Software Initiative agreements first, regardless of dollar value. Any purchase outside of CHES contracts requires a waiver in accordance with AFARS 5139.101(a)(2). The Army Regulation (AR) 25-1 dated 05 January 2009, provides that IT "contract support will be obtained using existing Army enterprise contracts available for CHES" and provides information on the use of CHES contracts.

The proposed sources are the (b) (4) ADMC-2 contractors identified and the requirements identified below can be satisfied only through use of the ADMC-2 vehicle, as these contractors provide architecturally sound standards and policy-compliant IT enterprise solutions to all Army activities and organizations. (b) (4)

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The AEA, IAW AR 25-1 paragraph 6-1,

states: "In addition to supporting tracking and alignment of Army initiatives and process improvements to enterprise strategy, the AEA supports acquisition, implementation, and management of integrated and interoperable systems that provide required operational capabilities to the Operating Force and the Generating Force as well as business operations". The Army's AEA is the framework and decision support tool to guide the maintenance of existing IT investments, acquisitions, and fielding of integrated system-of-systems capabilities. The AEA through the development of rules limits the diversity of IT initiatives and supports the development of IT resources that are compatible with the Army strategic direction. The standards are the rules that enforce compatible IT development across the enterprise.

ADMC-2 is the Army's strategic source for commercial IT. The fundamental purpose of ADMC-2 is to support the Army enterprise infrastructure and infostructure goals with a full range of innovative, world class IT equipment and solutions at a reasonable price. It is essential that ADMC-2 equipment continues to integrate, modernize and refresh the Army's existing sustaining base architecture while providing standardized interfaces. ADMC-2 provides a vehicle to meet the requirements for IT equipment of those users authorized to order under the resultant contracts. The contractors are required to perform in a fully responsive, complete and flexible manner over the entire contracts life and recognize the dynamic nature of the IT environment, i.e., changes in the requirements of users, standards, regulations, and technological developments. The type of equipment acquired is COTS desktop computers, integrated desktop computers, workstations, electronic display, notebooks, tablet computers, slate, printers, multifunction devices, and warranty. The suite of awarded contracts serves as an overarching procurement vehicle for the Army Consolidated Buy. The contracts also allow the military to modify or develop new service centric programs in an effort to enhance configuration management of IT and leverage buying power of IT products. The equipment is compliant with current and future Army and DoD standards and policies.

The ADMC-2 requires solutions that adhere to the Global Information Grid (GIG) which is the globally interconnected, end-to-end set of information capabilities for collecting, processing, storing, disseminating, and managing information on demand to warfighters, policy makers, and support personnel. Additionally solutions must also meet the DISR Online, and other Army and DoD architecture and security standards as listed below:

a. Army Golden Master (AGM). The U.S. AGM is the Army's portion of the United States Government Configuration Baseline initiative that establishes the security configuration baselines for IT products widely deployed across the Army.

b. Electronic Product Environmental Assessment Tool (EPEAT). EPEAT is Federal regulatory guidance regarding the acquisition of personal computer products such as desktops, notebooks (also known as laptops); and monitors pursuant to the

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Energy Policy Act of 2005 and Executive Order 13514, "Federal Leadership in Environmental, Energy, and Economic Performance."

c. GIG Technical Guidance Federation (GTG Federation). The GTG Federation mandates the minimum set of standards and guidelines for the acquisition of all DoD systems that produce, use, or exchange information. GTG Federation standards are to be used within DoD as the "building codes" for all new systems. The standards are intended to facilitate interoperability and integration of systems within GIG.

d. Information Assurance (AR 25-2/Office of Information Assurance and Compliance Approved Products List (APL)). AR 25-2 assigns responsibilities for all Headquarters, Department of Army, staff, commanders, directors, Cybersecurity personnel, users, and developers for achieving acceptable levels of Cybersecurity in the engineering, implementation, operation, and maintenance for all information systems across the Army Enterprise Infrastructure. All Army personnel are mandated to use only approved cybersecurity products, listed on the DoD Unified Capabilities APL. (b) (4)

(b) (4)

e. Internet Protocol version 6 (IPv6). Achieving a net-centric operations and warfare environment requires a transition from the Internet Protocol version 4 to IPv6. The capabilities offered by IPv6 are critical to the Army's transformation to a net-centric knowledge-based force. Before the Defense Information Systems Agency (DISA) enables the NIPRNet core, Army organizations with internal network backbones must plan for their networks to be IPv6-enabled to synchronize with the NIPRNet core transition.

f. Networkiness (AR 25-1). Networkiness is the operational assessment of systems, applications, or devices to determine security, interoperability, supportability, sustainability, usability and compliance with Federal, DoD and Combatant Commander, Services and Agencies regulations, policies, and guidelines. (b) (4)

(b) (4)

g. Section 508 of the Rehabilitation Act. Section 508 requires that Federal agencies' electronic and information technology is accessible to people with disabilities.

h. Smart Card Reader (Common Access Card (CAC) – National Institute of Standards and Technology (NIST) Interagency Report (IR) 6887). Smart Card Reader

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(CAC-NIST IR 6887) establishes the standards and specifications for all federal smart card readers. Since Army CACs are smart cards, all must meet this specification. Without a smart card reader, an Army user cannot logon to their computer.

i. Trusted Platform Module (TPM v1.2). NETCOM Army Enterprise Desktop Standardization mandates all Army PCs running the Windows operating system use the trusted platform module version 1.2. The TPM uses encryption and specialized memory to secure a computer's data, allowing only the application that created a file to access that data and allowing hard drive data to be locked to a specific computer.

j. Wireless Networking (DoD Directive (DoDD) 8100.2 & AR 25-2). DoDD 8100.2 establishes policy and assigns responsibilities for the use of commercial wireless devices, services, and technologies in the DoD GIG.

k. Unique Identification (UID), Radio Frequency Identification (RFID). It is the DoD policy at DFARS 211.274-5 that requires UID for all serially managed items and DFARS 211.275-2 requires Passive RFID tags be affixed at the case and palletized unit load packaging levels.

l. Hardware Requirement for VISTA FIPS 140-2 Certified Mode in Support of 802.11 Wireless Connection. Hardware Requirement for VISTA FIPS 140-2 Certified Mode in Support of 802.11 Wireless Connection is required for the protection of unclassified but sensitive information.

Compliance with the above statutes, regulations, standards and policies will ensure total process transformation by implementing integrated, interoperable, enterprise wide, multifunctional, net-centric, and end-to-end solutions that provide reliable information throughout the Army enterprise.

The ADMC-2 is continually monitored by CHES in regards to new/emerging technologies, security threats and new DoD and Army guidance on IT protocol. This information is pushed out to the customer base via the CHES website, the contracted vendors and customer service team. (b) (4)

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**6. Efforts to Obtain Competition:** The current ADMC-2 must be extended to provide commercial IT equipment to support Army needs pending the award of the competitive follow-on, ADMC-3. (b) (4)

(b) (4)

Subcontracting Competition. The ADMC-2 contracts contains the following clauses: FAR 52.219-8 (Utilization of Small Business Concerns), FAR 52.219-9 (Small Business

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Subcontracting Plan) and DEARS 252.219-7003 (Small Business Subcontracting Plans (DoD Contract)) (b) (4)

**7. Actions to Increase Competition:** A fully competitive acquisition is in process for the follow-on ADMC-3. Award is anticipated during second quarter FY17.

**8. Market Research:** Market research was conducted between November 2014 and May 2015 for this extension of ADMC-2 and the re-compete of ADMC-3. Original market research was conducted by a team from ACC-RI and the Product Lead at CHES. Additional market research was conducted by a team from ACC-RI and the Product Lead at CHES in preparation of the Business Case Analysis for ADMC-3, from April 2013 and December 2014. (b) (4)

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(b) (4)

A waiver to the requirement to post a sources sought or request for information as required by DFARS 206.302-1(d) and DFARS Procedures, Guidance and Information 206.302-1(d) was approved on 18 September 2015 by the Principal Responsible for Contracting.

**9. Interested Sources:** To date, no other sources have expressed a written interest in this requirement.

**10. Other Facts:**

a. Procurement History: The ADMC-2 IDIQ contracts represented a follow-on to provide the products originally obtained from eight ADMC-1 and two Enhanced Technology (ET-1) Bulk Purchase Agreements (BPAs), listed below. The ADMC-1 BPAs were the Army's primary source for personal and notebook computers, offering a limited range of printers, scanners, Personal Digital Assistant (PDAs), displays, digital cameras, and accessories. The ADMC-1 BPAs expired in December 2005 or when ADMC-2 was open for ordering, whichever was sooner. The two ET-1 BPAs provided a wide range of printers and related peripherals for Army customers. These BPAs expired in December 2004 and the major products were transitioned into the ADMC-1 BPAs. The ADMC-2 modules 1 and 2 contain products that were acquired under the ADMC-1 BPAs. Module 3 contains products that were acquired under the ET-1 BPAs that were subsequently transferred to the ADMC-31 BPAS.

BPA #	BPA Name	Contractor	Requirement	Period of Performance
DAAB15-01-A- 1002	ADMC-1	CDW-G	PCs, Notebooks, Ruggedized Notebooks Printers, Peripherals	May 2001 – Dec 2005

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DAAB15-01-A- 1003	ADMC-1	Insight Public Sector-Federal	PCs, Notebooks Printers, PDAs, Digital cameras, Peripherals,	May 2001 – Dec 2005
DAAB15-01-A- 1005	ADMC-1	Dell	PCs, Notebooks Printers, Peripherals	May 2001 – Dec 2005
DAAB15-01-A- 1006	ADMC-1	GTSI	PCs, Notebooks, Ruggedized Notebooks Printers, PDAs, Peripherals	May 2001 – Dec 2005
DAAB15-01-A- 1007	ADMC-1	IGOV	PCs, Notebooks Printers, Peripherals	May 2001 – Dec 2005
DAAB15-01-A- 1008	ADMC-1	Intelligent Decisions	Notebooks, Ruggedized Notebooks and Notebook accessories	May 2001 – Dec 2005
DAAB15-01-A- 1009	ADMC-1	MPC-G	PCs, Notebooks, Ruggedized Notebooks Printers, Peripherals	May 2001 – Dec 2005
DAAB15-01-A- 1010	ADMC-1	Apptis	PCs, Notebooks Printers, Peripherals	May 2001 – Dec 2005
DAAB07-98-A- V003	ET-1	GTSI	Printers, VTC, Peripherals	Apr 1998 – Dec 2004
DAAB07-98-A- V005	ET-1	Insight Public Sector	Printers, VTC, Peripherals	Apr 1998 – Dec 2004

ADMC-2 was awarded on 23 April 2006 as IDIQ contracts. These contracts were accomplished using a modular approach that allowed the contractors the option of bidding on one, two, or all three modules. A general description of the modules follows:

**Module 1:** Desktops, notebooks, tablets, slates, printers, peripherals, and accessories.

**Module 2:** Ruggedized devices (includes notebooks, tablets, PDAs), peripherals, and accessories.

**Module 3:** Printers, peripherals, video teleconferences (VTC), digital cameras, scanners, PDAs, projectors, displays, high definition televisions, and accessories.

The period of performance was for (b) (4)  
 (b) (4) The sources for ADMC-2 are as follows, including their respective Modules:

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IDIQ #	IDIQ Name	Contractor	Modules	Period of Performance
W91QUZ-06-D- 0001	ADMC-2	Telos	1, 2	Apr 2006 – Apr 2016
W91QUZ-06-D- 0002	ADMC-2	Dell	1	Apr 2006 – Apr 2016
W91QUZ-06-D- 0003	ADMC-2	CDW-G	1, 2, 3	Apr 2006- Apr 2016
W91QUZ-06-D- 0004	ADMC-2	HP	1	Apr 2006 – Apr 2016
W91QUZ-06-D- 0005	ADMC-2	ITG	1, 2, 3	Apr 2006- Apr 2016
W91QUZ-06-D- 0006	ADMC-2	Transource	1, 3	Apr 2006 – Apr 2016
W91QUZ-06-D- 0007	ADMC-2	Emtec	1, 2, 3	Apr 2006- Apr 2016
W91QUZ-06-D- 0009	ADMC-2	NCS	1, 2	Apr 2006 – Apr 2016

Competitive status of these actions. ADMC-2 contracts were awarded on a full and open competition basis.

b. Class J&A: This action is going to cover all future actions, each of which will include a statement of applicability Memorandum for Record (MFR) stating the action is within scope of the Class J&A.

c. Acquisition data availability. Not applicable, commercial products were procured under both ITES-1 EHS and ADMC-2.

d. Unusual and compelling urgency. Not applicable.

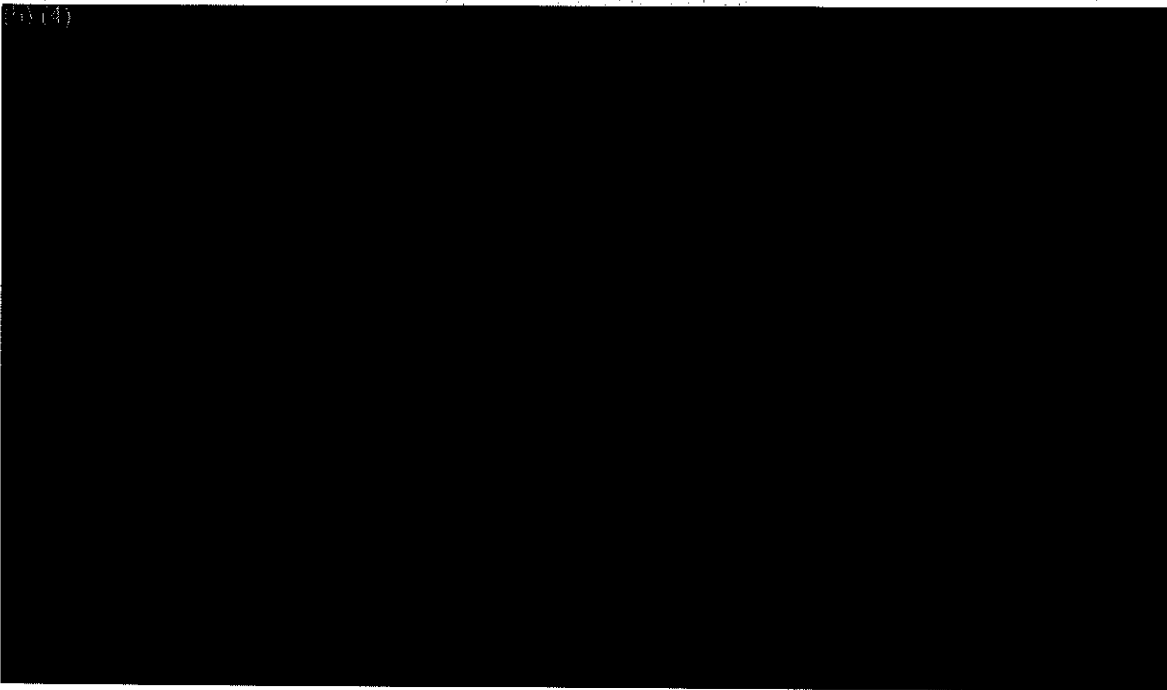
**DETERMINATION AND FINDINGS**

Determination for Extension of Contract beyond the Regulatory Limit  
Army Computer Hardware, Enterprise Software and Solutions (CHES) contract  
vehicle, Army Desktop and Mobile Computing 2 – (ADMC-2)

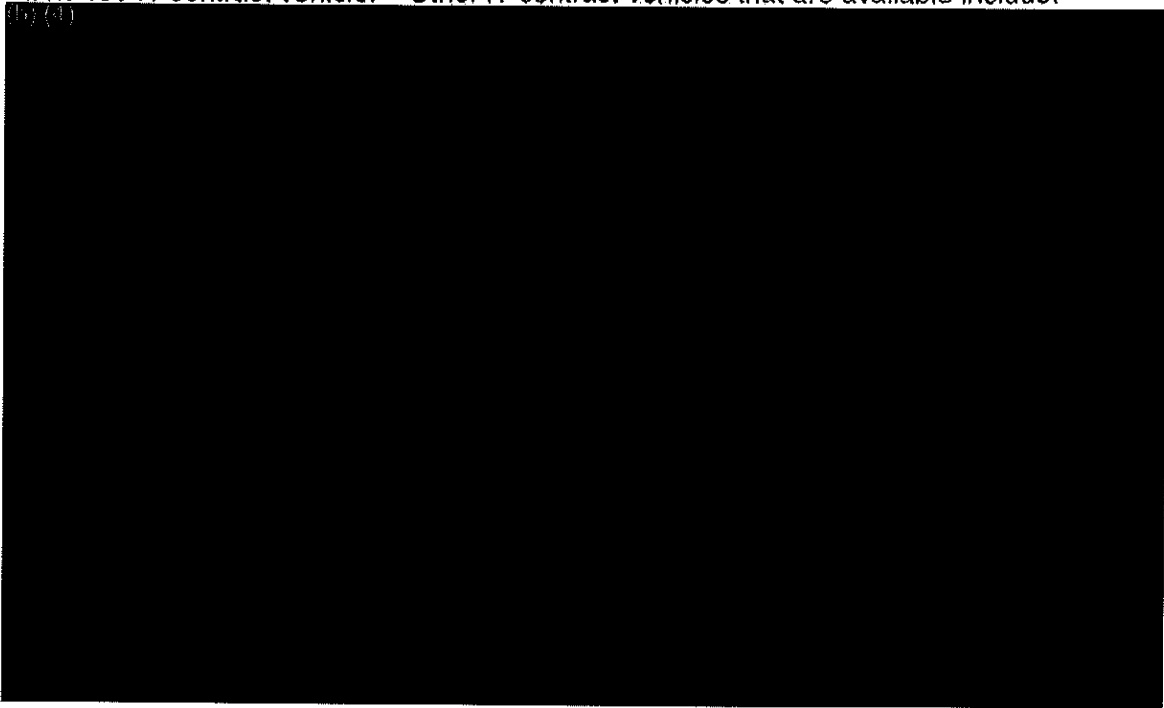
**FINDINGS**

1. The ADMC-2 suite of contracts was awarded in (b) (4)  
(b) (4)
2. Defense Federal Acquisition Regulation Supplement (DFARS) 217.204(e)(1)(C) states "...the ordering period of a task order or delivery order contract (including a contract for information technology) awarded by Department of Defense (DoD) pursuant to 10 U.S.C. 2304a-...Shall not exceed 10 years unless the head of the agency determines in writing that exceptional circumstances require a longer ordering period."
3. Based on current ADMC-3 acquisition milestones, an award will not occur until (b) (4)  
(b) (4) thus requiring the ADMC-2 Ordering Period to be extended beyond 10 years. An (b) (4) to the ADMC-2 ordering period, ending in (b) (4) will provide CHES the continuity required to deliver commercial information technology (IT) equipment to support the Army's need for general purpose computers. (b) (4)

(b) (4)



(a) Market research concluded that the circumstances surrounding this acquisition require the use of a longer-than-usual contract period in order to provide customers with a no-fee IT contract vehicle. Other IT contract vehicles that are available include:



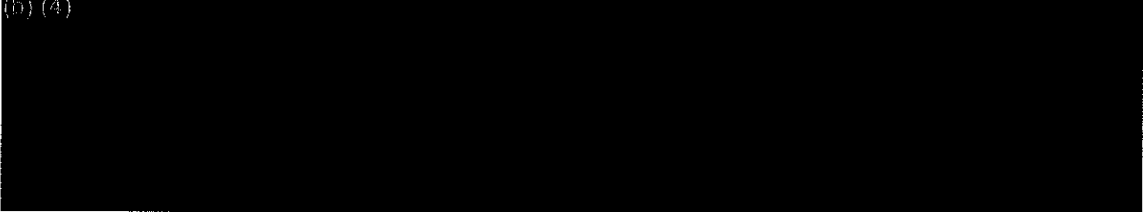


(b) (4)



(c) The Army Federal Acquisition Regulation Supplement Part 5139, Acquisition of Information Technology, identifies the CHES program as the "mandatory source for commercial IT purchases." The fundamental purpose of ADMC-2 is to support the Army enterprise infrastructure and infostructure goals with a full range of innovative, world class information technology equipment and solutions at a reasonable price. It is essential that ADMC-2 equipment continues to integrate, modernize and refresh the Army's existing sustaining base architecture while providing standardized interfaces. ADMC-2 provides a vehicle to meet the requirements for IT equipment of those users authorized to order under the resultant contracts. The contractors are required to perform in a fully responsive, complete and flexible manner over the entire contracts life and recognize the dynamic nature of the IT environment, i.e., changes in the requirements of users, standards, regulations, and technological developments. The type of equipment acquired is Commercial of the shelf desktop computers, integrated desktop computers, workstations, electronic display, notebooks, tablet computers, slate, printers, multifunction devices, and warranty. The suite of awarded contracts serves as an overarching procurement vehicle for the Army Consolidated Buy. The contracts also allow the military to modify or develop new service centric programs in an effort to enhance configuration management of IT and leverage buying power of IT products. The equipment is compliant with current and future Army and DoD standards and policies.

(d) Justification of the requested extension is directly related to two critical factors. First, CHES has attempted to comply with the Office of Management and Budget's directive to minimize the development of new Government-Wide Acquisition Contracts (GWACs), and utilize existing GWACs to meet the Army's hardware needs. Accordingly, a significant



(b) (4)

Capital Region to ACC-RI during FY13. Some administrative delays occurred as contracting personnel were brought up to speed on newly acquired contracts, with a huge amount of documentation transferred and assimilated. It is estimated that (b) (4)

(b) (4)

In accordance with DFARS 217.204(e)(i)(C), and based on the findings listed above, the recommendation of the Contracting Officer is an 11.5-year Ordering Period for the Army Desktop and Mobile Computing -- 2 contract.

Date:

Signature:   
Joelle R. Donovan  
Contracting Officer

CONCURRENCE:

(b) (6)

Date:

**APPROVAL**

Based on the foregoing justification, I hereby approve the extension of the eight contracts that make up the Army Computer Hardware, Enterprise Software and Solutions, Army Desktop and Mobile Computing-2 contract vehicle to (b) (4)

(b) (4)

(b) (4)

on an other than full and open competition basis pursuant to the authority of Title 10 United States Code, Section 2304(c)(1), as implemented by Federal Acquisition Regulation 6.302-1(a)(2), "Only one responsible source and no other supplies or services will satisfy agency requirements", subject to availability of funds, and provided that the services and property herein described have otherwise been authorized for acquisition.

(b) (6)